## REPORT OF THE AUDIT OF THE DAVIESS COUNTY CLERK

For The Year Ended December 31, 2010



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE DAVIESS COUNTY CLERK

### For The Year Ended December 31, 2010

The Auditor of Public Accounts has completed the Daviess County Clerk's audit for the year ended December 31, 2010. Based upon the audit work performed, the financial statements present fairly in all material respects, the revenues and expenditures of the County Clerk and the revenues, expenditures, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected are deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected are deposited to the county government fund and paid quarterly to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

The Daviess County Clerk had total receipts of \$19,823,302, which was a \$1,011,380 increase from the prior year. Except for reimbursed expenses in the amount of \$160 and fiscal court contributions of \$25,199, the clerk paid 25% of receipts to the Daviess County Fiscal Court in the amount of \$525,238. This was an increase of \$6,881 from the prior year. In addition, 75% account disbursements increased by \$107,868. Excess fees of \$110,981 were paid to the Daviess County Fiscal Court from the 75% account for the end of the four-year term.

#### **Deposits:**

The County Clerk's deposits were insured and collateralized by bank securities.

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### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Al Mattingly, Jr., Daviess County Judge/Executive Honorable David Osborne, Daviess County Clerk Members of the Daviess County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of revenues and expenditures - regulatory basis of the County Clerk of Daviess County, Kentucky, and the statement of revenues, expenditures, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer - regulatory basis for the year ended December 31, 2010. These financial statements are the responsibility of the County Clerk. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk prepares the financial statements on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the revenues and expenditures of the County Clerk and the revenues, expenditures, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer for the year ended December 31, 2010, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 3, 2011 on our consideration of the County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable Al Mattingly, Jr., Daviess County Judge/Executive Honorable David Osborne, Daviess County Clerk Members of the Daviess County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Daviess County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

August 3, 2011

## DAVIESS COUNTY DAVID OSBORNE, COUNTY CLERK STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS

#### For The Year Ended December 31, 2010

Revenues		
State Grant - Libraries and Archives		\$ 26,564
State Fees For Services		35,522
Fiscal Court		25,199
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 3,144,594	
Usage Tax	7,543,454	
Tangible Personal Property Tax	7,178,114	
Lien Fees	41,061	
Other-		
Fish and Game Licenses	2,985	
Marriage Licenses	25,063	
Occupational Licenses	535	
Beer and Liquor Licenses	6,050	
Deed Transfer Tax	257,449	
Delinquent Taxes	 692,480	18,891,785
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	48,052	
Real Estate Mortgages	165,927	
Chattel Mortgages and Financing Statements	201,343	
Powers of Attorney	5,183	
All Other Recordings	112,528	
Charges for Other Services-		
Affordable Housing Trust	103,542	
Passports and Pictures	21,505	
Candidate Filing Fees	1,860	
Title Preparation, Notary, Dealer Reports	118,544	
Copywork	 34,598	813,082
Other:		
Postage	14,268	
Redeposits	7,892	
Fax, Miscellaneous	 4,878	27,038
Interest Earned		 4,112
Total Revenues		19,823,302

# DAVIESS COUNTY DAVID OSBORNE, COUNTY CLERK STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS For The Year Ended December 31, 2010 (Continued)

#### Expenditures

Payments to State:  Motor Vehicle-				
Licenses and Transfers	\$	2,227,958		
Usage Tax	Ψ	7,310,174		
Tangible Personal Property Tax		2,337,312		
Licenses, Taxes, and Fees-		2,337,312		
Fish and Game Licenses		2,887		
Delinquent Tax		80,766		
Legal Process Tax		75,694		
Affordable Housing Trust		103,542	\$ 12,138,333	
Payments to Fiscal Court:				
Tangible Personal Property Tax		834,588		
Delinquent Tax		88,748		
Deed Transfer Tax		244,577		
Occupational Licenses		1,382		
Beer and Liquor Licenses		4,608	1,173,903	
Payments to Other Districts:				
Tangible Personal Property Tax		3,719,096		
Delinquent Tax		303,963	4,023,059	
Payments to Sheriff			58,444	
Payments to County Attorney			93,111	
Other Charges-				
Auto Refunds		7,164		
Overpayments		3,127		
Miscellaneous		592		
Bad Debt		4,418		
Library and Archives		26,564	 41,865	
Total Expenditures				\$ 17,528,715
Net Revenues				2,294,587
Payments to State Treasurer:				
75% Operating Fund			1,769,349	
25% County Fund			 525,238	 2,294,587
Balance Due at Completion of Audit				\$ 0

# DAVIESS COUNTY DAVID OSBORNE, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS

#### For The Year Ended December 31, 2010

	75% Operating Fund	25% County Fund	Totals	
Fund Balance - January 1, 2010	\$ 65,260	\$	\$ 65,260	
Revenues				
Fees Paid to State - Operating Funds (75%) Fees Paid to State - County Funds (25%)	1,769,349	525,238	1,769,349 525,238	
Total Funds Available	1,834,609	525,238	2,359,847	
Expenditures				
Daviess County Fiscal Court	110,981	525,238	636,219	
Personnel Services-				
Official's Statutory Maximum	103,284		103,284	
County Clerk's Expense Allowance	3,600		3,600	
Official's Training Incentive Pay	3,624		3,624	
Deputies' Salaries	932,155		932,155	
Employee Benefits-				
Employer's Share Social Security	75,774		75,774	
Employer's Share Retirement	168,201		168,201	
Employer's Paid Health Insurance	238,254		238,254	
Workman's Compensation	3,011		3,011	
Materials and Supplies-				
Office Supplies	27,467		27,467	
Other Charges-				
Conventions and Travel	12,261		12,261	
Dues	385		385	
Equipment Rental and Maintenance	19,486		19,486	
Gasoline	1,159		1,159	
Imaging and Indexing	37,508		37,508	
Insurance	14,604		14,604	
Literature	1,051		1,051	

DAVIESS COUNTY
DAVID OSBORNE, COUNTY CLERK
STATEMENT OF REVENUES, EXPENDITURES, AND
FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS
For The Year Ended December 31, 2010
(Continued)

		75%		25%	
	C	<b>Operating</b>	(	County	
		Fund		Fund	 Totals
Expenditures (Continued)					
Other Charges- (Continued)					
Advertising	\$	663	\$		\$ 663
Parking		9,256			9,256
Postage		3,840			3,840
Telephone		3,951			3,951
Miscellaneous		29,370			29,370
Capital Outlay-					
Office Equipment		14,729			14,729
Vehicle		19,995			 19,995
Total Expenditures		1,834,609		525,238	 2,359,847
Fund Balance - December 31, 2010	\$	0	\$	0	\$ 0

#### DAVIESS COUNTY NOTES TO THE FINANCIAL STATEMENTS

December 31, 2010

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount due from the County Clerk as determined by the audit.

KRS 64.350 establishes that a fee official in counties with a population over 70,000 has two funds with the State Treasurer for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and paid to the fiscal courts, urban-county governments, or consolidated local governments of the respective counties quarterly no later than April 15, July 15, October 15, and January 15. These funds are closed at the end of each official term by paying the balances to the respective county government.

The financial statements have been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31:

- Interest receivable
- Collection on accounts due from others for 2010 services
- Reimbursements for 2010 activities
- Payments due other governmental entities for December tax and fee collections
- Payroll expenditures incurred but not paid
- Payments due vendors for goods or services provided in 2010

The Attorney General issued a letter which stated that some revenues of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are treated as revenue in the 75 percent fund.

DAVIESS COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2010 (Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.16 percent for the first six months and 16.93 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

DAVIESS COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2010 (Continued)

#### Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2010, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

#### Note 4. Libraries and Archives Grant

The County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives. Beginning fund balance totaled \$26,537. Interest receipts of \$27 were received during calendar year 2010. Grant expenditures of \$26,564 were for the intended purpose. The unexpended grant balance was \$0 as of December 31, 2010.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Al Mattingly, Jr., Daviess County Judge/Executive The Honorable David Osborne, Daviess County Clerk Members of the Daviess County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the financial statements - regulatory basis of the Daviess County Clerk for the year ended December 31, 2010, and have issued our report thereon dated August 3, 2011. The County Clerk's financial statements are prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Daviess County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Daviess County Clerk's financial statements for the year ended December 31, 2010, are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Daviess County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

August 3, 2011